

UNITED STATES DISTRICT COURT  
DISTRICT OF NEVADA

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TERRIA MCKNIGHT, PARENT OF JAREL MCKNIGHT,  v.  LYON COUNTY SCHOOL DISTRICT,	Plaintiff,  Defendant.	Case No. 3:15-cv-00614-MMD-VPC  ORDER
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## I. SUMMARY

15 Before the Court is Defendant Lyon County School District’s (“Defendant” or  
16 “LCSD”) Motion for Summary Judgment (“Motion”) (ECF No. 32), Motion on Plaintiff’s  
17 Appeal of Administrative Decisions of Special Education Review Officers (“Motion to  
18 Affirm”) (ECF No. 33), and Motion to Strike Plaintiff’s Supplementary Pleading (“Motion  
19 to Strike”) (ECF No. 38). The Court has reviewed Plaintiff’s response to Defendant’s  
20 Motion and Motion to Affirm (ECF No. 35) and Defendant’s reply (ECF No. 36) as well as  
21 all accompanying exhibits. Plaintiff also filed a supplementary pleading (ECF No. 37)  
22 further opposing Defendant’s Motion and Motion to Affirm almost a month after filing her  
23 initial response, which Defendant has now moved to strike. Because Plaintiff filed this  
24 document without leave of court, the Court declines to consider it in ruling on Defendant’s  
25 Motion and Motion to Affirm and will strike the supplement.<sup>1</sup>

<sup>26</sup> Pursuant to LR 7-2(g), a party is required to ask for leave of court before filing a  
<sup>27</sup> supplementary pleading. The document Plaintiff filed includes the decision of a state  
<sup>28</sup> hearing officer relating to events that transpired in the fall of 2016. More specifically, this  
administrative decision concerns a due process complaint Plaintiff filed after the start of  
this lawsuit, which is outside the scope of the claims brought in her complaint.

1       For the reasons discussed below, Defendant's Motion is granted in part and denied  
2 in part but without prejudice as to Count 4. Defendant's Motion to Affirm is denied without  
3 prejudice. Defendant's Motion to Strike is granted. The Clerk is instructed to strike  
4 Plaintiff's supplementary pleading (ECF No. 37).

5 **II. BACKGROUND**

6       Plaintiff, Terria McKnight, proceeding pro se, asserts claims on behalf of her son,  
7 Jarel ("Student"), against LCSD.<sup>2</sup> Plaintiff filed her initial complaint on January 26, 2016.<sup>3</sup>  
8 (ECF No. 4.) With leave of court, she filed her first amended complaint ("FAC") (ECF No.  
9 17) on June 16, 2016. (ECF No. 16.)

10       Student attends Yerington Elementary School in the Lyon County School District.  
11 The claims in this case primarily concern Student's individualized education program  
12 ("IEP") for the 2014-15 and 2015-16<sup>4</sup> school years<sup>5</sup> and the process by which these plans  
13 were developed. During the 2014-2015 school year, Student was eligible for special  
14 education and related services based on a diagnosis of autism spectrum disorder. Under  
15 the Individuals with Disabilities Education Act ("IDEA"), Student is entitled to an IEP that

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16       <sup>2</sup>Plaintiff only listed and served LCSD as a proper defendant in this action.  
17 However, in the FAC she also lists nine other individuals as defendants. (ECF No. 17 at  
18 2-3.) Because these individuals were not identified as defendants in the case caption of  
19 her complaint or her FAC—or in her application to proceed in forma pauperis (ECF No.  
1) or civil cover sheet (ECF No. 1-2)—and because Plaintiff did not request summons for  
any of these individuals, the Court construes the claims in the FAC as against LCSD only.

20       <sup>3</sup>The allegations in the FAC concerning events that occurred after the filing of the  
initial complaint (see ECF No. 17 at 13-14) will not be considered in assessing the merits  
21 of Plaintiff's claims because an amended complaint may not add facts that occurred after  
the date that the original complaint was filed. See *Fresno Unified School Dist. v. K.U. ex  
rel. A.D.U.*, 980 F. Supp. 2d 1160, 1174 (E.D. Cal. 2013) ("An amended complaint under  
22 Rule 15(a) permits the party to add claims or to allege facts that arose *before the original  
complaint was filed.*") (emphasis added).

23       <sup>4</sup>Claims brought under the Rehabilitation Act and IDEA for failure to provide an  
adequate FAPE (Counts 4 and 5) for the 2015-2016 school year will not be addressed  
24 based on Plaintiff's failure to exhaust her administrative remedies until June 13, 2016—  
after the filing of the original complaint—when the state review officer issued its final  
25 decision regarding Plaintiff's second due process complaint (see ECF No. 32-33).

26       <sup>5</sup>In the FAC, Plaintiff states that "[t]here was a period of inactivity during the 2013-  
2014 school year" and that no meetings or goals were set for Student during that school  
27 year. (ECF No. 17 at 4.) Because Plaintiff does not provide proof that she exhausted her  
claims regarding LCSD's failure to meet the requirements of FAPE during the 2013-14  
28 school year, the Court will not address claims for that school year.

1 complies with the requirements of a free appropriate public education (“FAPE”) under the  
2 statute. See *M.L. v. Fed. Way Sch. Dist.*, 394 F.3d 634, 642 (9th Cir. 2005). An IEP is an  
3 educational program designed specifically for a student with a disability. 20 U.S.C. §  
4 1414(d). FAPE is also required under Section 504 of the Rehabilitation Act of 1973  
5 (“Section 504” or “Rehabilitation Act”), but the requirements for FAPE under Section 504  
6 are not identical to those under IDEA. See *Mark H. v Lemahieu*, 513 F.3d 922, 933 (9th  
7 Cir. 2008). For instance, where a school adopts a valid IDEA IEP, this is “sufficient but  
8 not necessary” to satisfy Section 504’s FAPE requirements. *Id.* (citing 34 C.F.R. §  
9 104.33(b)(2)). Pursuant to IDEA, if a parent believes her child’s IEP is inappropriate, they  
10 may request an impartial due process hearing. *Schaffer ex rel. Schaffer v. Weast*, 546  
11 U.S. 49, 51 (2005) (citing 20 U.S.C. § 1415(f)) (internal quotation marks removed).  
12 Plaintiff filed a due process complaint for Student’s March, April, and May 2015 IEPs,  
13 which was administratively exhausted by the time she filed suit on January 26, 2016.

14 Plaintiff asks for injunctive and compensatory relief as well as relief for emotional  
15 distress, requesting damages in the amount of \$5,952,004.80. (ECF No. 17 at 27.) She  
16 also asks for a declaratory judgment that LCSD violated her and Student’s rights. (*Id.*)

### 17 **III. MOTION FOR SUMMARY JUDGMENT**

#### 18 **A. Legal Standard**

19 The purpose of summary judgment is to avoid unnecessary trials when there is no  
20 dispute as to the facts before the court. *Nw. Motorcycle Ass’n v. U.S. Dep’t of Agric.*, 18  
21 F.3d 1468, 1471 (9th Cir. 1994). Summary judgment is appropriate when the pleadings,  
22 the discovery and disclosure materials on file, and any affidavits show “there is no genuine  
23 issue as to any material fact and that the moving party is entitled to judgment as a matter  
24 of law.” *Celotex Corp. v. Catrett*, 477 U.S. 317, 330 (1986). An issue is “genuine” if there  
25 is a sufficient evidentiary basis on which a reasonable fact-finder could find for the  
26 nonmoving party and a dispute is “material” if it could affect the outcome of the suit under  
27 the governing law. *Anderson v. Liberty Lobby, Inc.*, 477 U.S. 242, 248-49 (1986). Where  
28 reasonable minds could differ on the material facts at issue, however, summary judgment

1 is not appropriate. See *id.* at 250-51. “The amount of evidence necessary to raise a  
2 genuine issue of material fact is enough ‘to require a jury or judge to resolve the parties’  
3 differing versions of the truth at trial.” *Aydin Corp. v. Loral Corp.*, 718 F.2d 897, 902 (9th  
4 Cir. 1983) (quoting *First Nat'l Bank v. Cities Service Co.*, 391 U.S. 253, 288-89 (1968)).  
5 In evaluating a summary judgment motion, a court views all facts and draws all inferences  
6 in the light most favorable to the nonmoving party. *Kaiser Cement Corp. v. Fishbach &*

7 *Moore, Inc.*

793 F.2d 1100, 1103 (9th Cir. 1986).

8       The moving party bears the burden of showing that there are no genuine issues of  
9 material fact. *Zoslaw v. MCA Distrib. Corp.*, 693 F.2d 870, 883 (9th Cir. 1982). “In order  
10 to carry its burden of production, the moving party must either produce evidence negating  
11 an essential element of the nonmoving party’s claim or defense or show that the  
12 nonmoving party does not have enough evidence of an essential element to carry its  
13 ultimate burden of persuasion at trial.” *Nissan Fire & Marine Ins. Co., Ltd v. Fritz Cos.,*  
14 *Inc.*, 210 F.3d 1099, 1102 (9th Cir. 2000). Once the moving party satisfies Rule 56’s  
15 requirements, the burden shifts to the party resisting the motion to “set forth specific facts  
16 showing that there is a genuine issue for trial.” *Anderson*, 477 U.S. at 256. The nonmoving  
17 party “may not rely on denials in the pleadings but must produce specific evidence,  
18 through affidavits or admissible discovery material, to show that the dispute exists,” *Bhan*  
19 *v. NME Hosps., Inc.*, 929 F.2d 1404, 1409 (9th Cir. 1991), and “must do more than simply  
20 show that there is some metaphysical doubt as to the material facts.” *Orr v. Bank of Am.,*  
21 *NT & SA*, 285 F.3d 764, 783 (9th Cir. 2002) (internal citations omitted). “The mere  
22 existence of a scintilla of evidence in support of the plaintiff’s position will be insufficient.”  
23 *Anderson*, 477 U.S. at 252.

24       Mindful of the fact that the Supreme Court has “instructed the federal courts to  
25 liberally construe the ‘inartful pleading’ of pro se litigants,” *Eldridge v. Block*, 832 F.2d  
26 1132, 1137 (9th Cir. 1987) (citing *Boag v. MacDougall*, 454 U.S. 364, 365 (1982) (per  
27 curiam)), the Court will view Plaintiff’s pleadings with the appropriate degree of leniency.  
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1           **B. Discussion**

2           **1. Count 1<sup>6</sup>**

3           Count 1 of the FAC alleges that Plaintiff's and her son's rights under the First,  
4 Fourth, Sixth, Eighth, and Ninth Amendments, and Article VI Section II of the Constitution  
5 were violated. (ECF No. 17 at 14-15.) Preliminarily, there is no Section II to Article VI of  
6 the United States Constitution. Therefore, the Court only considers the First, Fourth,  
7 Sixth, Eighth, and Ninth Amendment claims.<sup>7</sup>

8           Plaintiff contends that her First Amendment rights were violated when "during the  
9 first hearing [she] was restricted from giving testimony as to the facts of the case by not  
10 being able to fully speak about the issues" and "during [the] second hearing [she] was not  
11 allowed to quote laws that she felt were relevant to the facts of the case." (ECF No. 17 at  
12 14.) These claims appear to be against the hearing officers, who are not named as  
13 defendants in this action. Therefore, the Court grants summary judgment in favor of  
14 Defendant on this claim.

15          Plaintiff contends that her and/or her son's Fourth Amendment rights were violated  
16 when an autism specialist at LCSD conducted an observation of Student without Plaintiff's  
17 consent and also when LCSD permitted the local newspaper to take Student's photo and  
18 post his personally identifiable information in the paper without Plaintiff's consent. (ECF

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19          <sup>6</sup>Defendant argues that because Plaintiff failed to oppose Defendant's Motion on  
20 Counts 1, 5, 6, 8 (ECF No. 17 at 22), 8 (*id.* at 24), 9 (*id.* at 23), 9 (*id.* at 24), 10, 11, 12,  
21 17 and 18, these claims are waived. (ECF No. 36 at 7-8.) The Court disagrees. When a  
22 party fails to oppose a party's argument that there is no genuine dispute of material facts  
23 on a particular claim and the party is entitled to judgment as a matter of law, the moving  
24 party must still meet its burden under Rule 56. See Local Rule 7-2(d) (emphasis added)  
25 ("[t]he failure of an opposing party to file points and authorities in response to any motion,  
except a motion under Fed. R. Civ. P. 56[,] . . . constitutes consent to the granting of the  
motion"); see also *Henry v. Gill Industries, Inc.*, 983 F.2d 943, 950 (9th Cir. 1993) (citing  
*Hibernia Nat'l Bank v. Administracion Central Sociedad Anonima*, 776 F.2d 1277, 1279  
(5th Cir. 1985)) (finding that where a party fails to oppose a motion for summary judgment,  
the motion should not be granted unless the moving party meets its burden under Rule  
56 of showing that there are no genuine issues of material fact requiring a trial).

26          <sup>7</sup>There is no direct cause of action under the United States Constitution; instead a  
27 plaintiff must bring suit using the federal civil rights statute, 42 U.S.C. § 1983, and invoke  
the Fourteenth Amendment when bringing claims against state officials. Because Plaintiff  
28 is *pro se*, the Court will construe her claims as being brought under § 1983 and the  
Fourteenth Amendment.

1 No. 17 at 14-15.) The purpose of the Fourth Amendment is to safeguard the privacy and  
2 security of individuals against arbitrary invasions by government officials. *Michigan v.*  
3 *Tyler*, 436 U.S. 499, 504 (1978) (internal citation omitted). Because a newspaper  
4 employee took the photograph (i.e., conducted the search/invaded Student and/or  
5 Plaintiff's privacy), and there is no allegation that the newspaper employee was a  
6 government official, the Fourth Amendment does not apply to Plaintiff's claim about the  
7 photograph. Regarding Plaintiff's claim concerning observation of her son for educational  
8 purposes, because Student had already qualified for FAPE (see ECF No. 17 at 4 (stating  
9 that the first IEP was implemented May 27, 2013)), the specialist's routine observation of  
10 Student for purposes of evaluating Student does not fall within the province of an  
11 unreasonable search under the Fourth Amendment. Moreover, Plaintiff does not allege  
12 that her son had a reasonable expectation of privacy concerning evaluations by LCSD for  
13 his educational needs.<sup>8</sup> Therefore, the Court grants summary judgment in favor of  
14 Defendant on this claim.

15 Plaintiff contends that her Sixth Amendment rights were violated because she  
16 should have been informed as to the reason the observation was conducted, because  
17 she was denied the ability to confront witnesses during the first resolution meeting, and  
18 because she was not presented with appropriate legal information from LCSD that would  
19 have allowed her to obtain a lawyer who specialized in education law. (See ECF No. 17  
20 at 15.) The Sixth Amendment applies only to criminal prosecutions. U.S. CONST. amend.  
21 VI (stating that the provisions apply "in all criminal prosecutions"). Therefore, summary  
22 judgment is granted in favor of Defendant on this claim.

23 Plaintiff contends she was subjected to cruel and unusual punishment in violation  
24 of the Eighth Amendment when "the hearing officer used a law from 1870 to say that  
25 nothing has to be proven" so as to punish Plaintiff for filing her due process complaint.  
26 (ECF No. 17 at 15.) The Eighth Amendment's prohibition against cruel and unusual  
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28 <sup>8</sup>The claim is more properly asserted as a potential violation of Plaintiff's rights  
under Section 504 of the Rehabilitation Act.

1 punishment applies only to convicted prisoners. See, e.g., *Solem v. Helm*, 463 U.S. 277,  
2 284 (“The [cruel and unusual punishment] clause prohibits not only barbaric punishments,  
3 but also sentences that are disproportionate to the crime committed”). Therefore, as this  
4 is not a legally cognizable claim, the Court grants summary judgment in favor of  
5 Defendant.

6 Finally, Plaintiff contends that under the Ninth Amendment LCSD denied her son’s  
7 right to an appropriate education. Plaintiff cites no case law establishing that the Ninth  
8 Amendment guarantees individuals a right to an appropriate education. Moreover, the  
9 Ninth Amendment does not independently create a constitutional right for purposes of  
10 stating a claim. *Schowengerdt v. United States*, 944 F.2d 483, 490 (9th Cir. 1991) (citing  
11 *Strandberg v. City of Helena*, 791 F.2d 744 (9th Cir. 1986)). Instead, the Amendment is  
12 “simply a rule about how to read the Constitution.” *San Diego Cnty. Gun Rights Comm.*  
13 v. *Reno*, 98 F.3d 1121, 1125 (9th Cir. 1996) (internal citation omitted). Therefore, as  
14 Plaintiff has not stated a legally cognizable claim, summary judgment is granted to  
15 Defendant on this claim.

16 In sum, Defendant’s Motion is granted as to Count 1.

17 **2. Count 2**

18 Count 2 alleges that LCSD violated the No Child Left Behind Act (“NCLB”), 20  
19 U.S.C. § 6301 et seq., because LCSD failed to provide Plaintiff with the qualifications of  
20 Student’s teachers, failed to give Plaintiff information on the level of achievement of  
21 Student in each area of the state academic assessment, failed to provide a MAPS  
22 assessment chart formatted in a manner that Plaintiff could understand, and failed to  
23 update Plaintiff about the progress Student made in meeting skills needed to achieve  
24 state standards. (ECF No. 17 at 16.) However, NCLB does not provide for a private right  
25 of action. See *Horne v. Flores*, 557 U.S. 433, 456 n.6 (2009) (“NCLB is enforceable only  
26 by the agency charged with administering it.”) Therefore, Plaintiff does not have a legally  
27 cognizable claim under NCLB.

28 Summary judgment is granted in favor of Defendant on Count 2.

1                   **3. Count 3**

2                   Count 3 alleges that LCSD violated the Federal Educational Rights and Privacy  
3 Act (“FERPA”), 20 U.S.C. § 1232g, because it allowed a newspaper photographer to take  
4 a photograph of Student without Plaintiff’s consent. (ECF No. 17 at 26-27.) However,  
5 there is no private right of action under FERPA. *Gonzaga Univ. v. Doe*, 536 U.S. 273, 287  
6 (2002) (“FERPA’s nondisclosure provisions fail to confer enforceable rights”); see also  
7 *Coningsby v. Oregon Dep’t of Ed.*, No. 3:16-cv-00627-HZ, 2016 WL 4844078, at \*7 (D.  
8 Or. Sept. 13, 2016) (dismissing FERPA claims because the statutory scheme does not  
9 create a private right of action). Therefore, Plaintiff does not have a legally cognizable  
10 claim under FERPA.

11                   Summary judgment is granted in favor of Defendant on Count 3.

12                   **4. Count 4**

13                   In order to bring a claim for LCSD’s failure to implement a FAPE for Student  
14 pursuant to the requirements of Section 504, Plaintiff was required to exhaust her  
15 administrative remedies pursuant to the administrative procedures outlined in IDEA. See  
16 *Fry v. Napoleon Community Schools*, 137 S. Ct. 743, 746-47 (2017) (holding that a  
17 plaintiff bringing suit under the Rehabilitation Act for a denial of FAPE must first exhaust  
18 IDEA’s administrative procedures). Therefore, the Court will address this count in its  
19 discussion of Defendant’s Motion to Affirm below.

20                   **5. Count 9 (ECF No. 17 at 23)**

21                   In Count 9,<sup>9</sup> Plaintiff claims that LCSD violated the federal trademark infringement  
22 statute, 15 U.S.C. § 1125, by allowing a local newspaper to take photos of Student without  
23 notifying her. (ECF No. 17 at 23-24.) However, there is no registered trademark identified  
24 in the FAC or Plaintiff’s response, nor are there allegations that any trademark owned by  
25 Plaintiff was infringed.

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27                   <sup>9</sup>There is a Count 9 listed on page 23 as well as a Count 9 listed on page 24.

1           The Court therefore grants summary judgment in favor of Defendant on this Count.

2           **6.       Count 14**

3           In Count 14, Plaintiff alleges that LCSD violated the anti-retaliation provisions of  
4 the Americans with Disability Act (“ADA”) by refusing to provide Plaintiff with copies of  
5 relevant records used to determine services for Student on the basis that such records  
6 were copyright protected and could only be viewed by Plaintiff at school, and by refusing  
7 to communicate through email with Plaintiff regarding Student’s IEP. (ECF No. 17 at 25.)  
8 Plaintiff states that she informed LCSD that she had a disability but the school failed to  
9 accommodate her requests. (*Id.*)

10          Defendant points out in their Motion that Plaintiff has not made out a prima facie  
11 case of retaliation. (ECF No. 32 at 24.) In the Ninth Circuit, the Title VII burden-shifting  
12 framework is applied to retaliation claims under the ADA. See *Brown v. Tucson*, 336 F.3d  
13 1181, 1186-87 (9th Cir. 2003); see also *Barnett v. U.S. Air, Inc.*, 228 F.3d 1105, 1121 (9th  
14 Cir. 2000) (en banc) (“we join our sister circuits in adopting Title VII retaliation framework  
15 for ADA retaliation claims”), vacated on other grounds in *U.S. Airways, Inc. v. Barnett*,  
16 535 U.S. 391 (2002). Under this framework, a plaintiff must make out a prima facie case  
17 that she was engaged in protected activity, that she suffered an adverse action, and that  
18 there was a causal link between the two. *Brown v. City of Tucson*, 336 F.3d 1181, 1192  
19 (9th Cir. 2003). Once the plaintiff makes a prima facie showing, the burden shifts to the  
20 defendant “to articulate some legitimate, nondiscriminatory reason” for the adverse  
21 action. *McConnell Douglas Corp. v. Green*, 411 U.S. 792, 802 (1973). If the defendant  
22 presents a legitimate and nondiscriminatory reason for the adverse action, then the  
23 plaintiff must produce specific, substantial evidence that the defendant’s proffered reason  
24 is pretextual. *Wallis v. J.R. Simplot Co.*, 26 F.3d 885, 890 (9th Cir. 1994).

25          The Court finds that Plaintiff has made out a prima facie claim for retaliation but  
26 that Defendant has offered legitimate, nondiscriminatory reasons for the adverse actions  
27 and that Plaintiff failed to rebut these reasons through specific and substantial evidence.  
28 From the FAC, the Court is able to reasonably infer that the protected activity Plaintiff

1 allegedly engaged in was filing due process complaints on behalf of her son,<sup>10</sup> that the  
2 adverse actions she suffered were LCSD's refusal to provide copies to her of a test<sup>11</sup>  
3 Student had taken or to engage in an IEP review meeting via email with Plaintiff, and that  
4 the adverse actions were a result of Plaintiff's filing due process complaints.

5 Defendant offers legitimate reasons to explain the adverse actions. Defendant  
6 asserts that the reason for refusing to provide a photocopy of the particular test requested  
7 by Plaintiff is based on LCSD's obligation to comply with copyright protections for the test.  
8 (ECF No. 32 at 25.) More specifically, the company that created the test stated that under  
9 its terms and conditions for the sale and use of their products, the company does not  
10 permit "the making and giving of copies of test materials to students or their parents or  
11 guardians." (ECF No. 32 at 26; ECF No. 32-39 at 2-3.) LCSD also points to FERPA  
12 regulations that state that a test protocol separate from the sheet on which a student  
13 records his answers and which does not contain personally identifiable information would  
14 not be part of a student's education records and therefore not subject to the disclosure  
15 requirements under FERPA. (ECF No. 32-38 at 3 (citing 34 C.F.R. § 99.3 and 64 Fed.  
16 Reg. 12606, 12641 (March 12, 1999) (Analysis)).) LCSD also asserts that the reason for  
17 refusing to conduct IEP meetings through email is that email-only participation would limit  
18 collaboration by members of the IEP team. (ECF No. 32 at 26.) The special education  
19 director sent Plaintiff a letter stating that the reason for LCSD's position that IEP meetings  
20 needed to occur in person was that "communication through e-mail does not provide an

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21 <sup>10</sup>Defendant argues that Plaintiff has not actually alleged an adverse action as  
22 failure to provide a parent with photocopies of a test or to communicate solely via email  
23 for purposes of her child's IEPs while affording Plaintiff other opportunities to  
24 accommodate her disability, would not be reasonably likely to deter a parent from  
25 requesting due process hearings in the future. (ECF No. 32 at 24.) Given that Plaintiff  
26 filed a supplementary pleading regarding a due process complaint filed after these  
allegedly adverse actions occurred, the Court agrees with Defendant that offering other  
accommodations to Plaintiff instead of sending copies of tests or performing IEP meetings  
via email chain did not actually deter Plaintiff from her protected activity. However,  
because Plaintiff is *pro se*, the Court will assume she has made out a *prima facie* case of  
retaliation and dispose of the claim at the next step of the analysis.

27 <sup>11</sup>Plaintiff also vaguely refers to other "documents" in the FAC that LCSD failed to  
28 provide her with copies of which she then attempts to identify in her opposition. (ECF No.  
17 at 26.)

1 opportunity for the IEP team, including the parent, to engage in the discussions that  
2 Congress contemplated when requiring IEP teams to meet and requiring that parents be  
3 afforded an opportunity to participate in the meeting." (ECF No. 32 at 26-27; ECF No. 32-  
4 17 at 2.) LCSD also offered Plaintiff other dates and times to hold the IEP meeting, offered  
5 Plaintiff the opportunity to attend the meetings via teleconference as well as to tape record  
6 the meetings so that Plaintiff could view them at home, and offered to provide Plaintiff  
7 with a draft IEP prior to the IEP meeting. (ECF No. 32 at 27; ECF No. 32-17 at 3; ECF N.  
8 32-18 at 4.)

9 In response to Defendant's proffered reasons for refusing Plaintiff's requests,  
10 Plaintiff makes unrelated claims<sup>12</sup> and fails to identify specific or substantial evidence  
11 demonstrating that LCSD's reasons were pretextual. Regarding the failure of LCSD to  
12 provide a copy of the test, the only evidence offered by Plaintiff<sup>13</sup> is her statement that  
13 she has received copies of other tests in the past. (ECF No. 35 at 11.) However, Plaintiff  
14 does not state that the tests she previously received were created by the same company  
15 that barred LCSD from making copies. With regards to LCSD's failure to allow Plaintiff to  
16 participate in IEP meetings via email, Plaintiff states that the hearing transcripts prove  
17 LCSD failed to provide prior written notice before the meeting about the contents of the  
18 meeting. (See *id.* at 12-13.) Beyond the fact that Plaintiff does not clearly identify what  
19 transcripts she is referring to, her statement does not address whether LCSD's reason  
20 for declining to have IEP meetings via email was pretextual; rather this addresses whether

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21       <sup>12</sup>For instance, Plaintiff claims that "LCSD did not have a legitimate reason for  
22 refusing to send parent detailed statement in reference to Jarels [sic] needs in areas of  
23 academics, developmental and Jarels [sic] functional needs." (ECF No. 35 at 11.) However, in the FAC Plaintiff did not claim that a failure to receive statements about her  
24 son's needs was an act of retaliation. Rather, the FAC vaguely stated that "District stated  
25 that test was copyright protected and that Parent could only view and inspect documents  
26 at school." (ECF No. 17 at 26.) Therefore, Plaintiff may not bring up new allegations that  
27 Defendant did not have notice of from the FAC.

28       <sup>13</sup>Plaintiff also references the final decision of State Review Office Merced. (ECF  
29 No. 35 at 11.) That decision found that Plaintiff was not denied meaningful participation  
30 in the IEP meetings when Defendant declined to have IEP meetings by email and that  
31 Defendant's refusal to make a copy of the Student's test was permissible (*id.* at 129, 131),  
32 so it is unclear why Plaintiff cites it as support for her contention Defendant's reasons for  
33 the two acts of retaliation were pretextual.

1 LCSD complied with a particular requirement under IDEA. Plaintiff also makes unrelated  
2 allegations when stating that the Department of Education Office of Civil Rights failed to  
3 conduct a proper investigation of her complaint, purporting that hearing officers retaliated  
4 against her, identifying a proffered settlement agreement from LCSD that she declined to  
5 sign because it would have required her to waive her right to bring future complaints  
6 against LCSD, and complaining of other failures of LCSD that occurred after she filed the  
7 original complaint. (See *id.* at 11-14.) As a result, Plaintiff has failed to meet her burden  
8 of showing that Defendant's proffered reasons are a pretext for retaliation.

9 The Court therefore grants summary judgment in favor of Defendant on Count 14.

10 **7. Count 15**

11 In Count 15, Plaintiff alleges that there was a conspiracy to commit fraud because  
12 LCSD manipulated Student in order to say that Student did not have autism,<sup>14</sup> which was  
13 meant to cause damage to Student. (ECF No. 17 at 26.) In their Motion, Defendant argues  
14 that this count fails because there is no underlying action for fraud in the FAC. (ECF No.  
15 32 at 28.) Under Nevada law, an actionable civil conspiracy to commit and aid fraud claim  
16 exists where there is an agreement between two or more persons who intend to  
17 accomplish an unlawful objective for the purpose of harming another, an overt act of fraud  
18 in furtherance of the conspiracy, and resulting damages to the plaintiff. *Jordan v. State*  
19 *ex rel. Dep't of Motor Vehicles and Pub. Safety*, 110 P.3d 30, 51 (Nev. 2005). In addition,  
20 Nevada law requires as a predicate to an action for conspiracy to defraud that there be  
21 an underlying cause of action for fraud. *Id.* In her response, Plaintiff does not address  
22 Defendant's argument concerning Count 15 and the failure of the FAC to present a  
23 separate count for fraud. Instead, Plaintiff merely states that she "believes the signatures  
24 on the IEP document shows [sic] the conspiracy agreement." (ECF No. 35 at 18.) It is  
25 unclear to the Court which IEP document she is referring to. Moreover, Plaintiff's  
26 statements that the overt acts of conspiracy were the lack of full attendance at an IEP

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28 <sup>14</sup>It is unclear from the FAC whether the allegations concerning this count occurred before or after the filing of the original complaint. (See ECF No. 17 at 13.)

1 meeting—once again, Plaintiff fails to state what IEP meeting she is referring to—and the  
2 withholding of information about Student’s “stereotypy and communication needs” do not  
3 amount to authenticated facts for purposes of summary judgment, as Plaintiff does not  
4 cite to any evidence in support of these claims. (*Id.*) Because Plaintiff has failed to put  
5 forward any authenticated facts demonstrating an underlying cause of action for fraud, an  
6 overt act of fraud, or any facts concerning who LCSD conspired with, the Court grants  
7 summary judgment in favor of Defendant on Count 15.

8                   **8.     Count 16**

9                 In Count 16, Plaintiff cites the federal sentencing guidelines to argue that Director  
10 Frankie McCabe and other IEP team members used their position to manipulate the team,  
11 deny Plaintiff email communications about Student’s IEP, and deny Plaintiff copies of  
12 Student’s educational records. (ECF No. 17 at 26.) The federal sentencing guidelines are  
13 used by federal judges to determine the appropriate prison sentence after a conviction is  
14 rendered in a criminal case. Therefore, Plaintiff’s claim in her response that “the federal  
15 sentencing statutes are applicable” here (ECF No. 35 at 18) is legally incorrect.

16                 Therefore, the Court grants summary judgment in favor of Defendant on Count 16.

17                   **9.     Remaining Counts**

18                 Defendant moves for summary judgment on Counts 6, 8 (ECF No. 17 at 22), 8 (*id.*  
19 at 24), Count 9 (*id.* at 24), 10, 11, 12,<sup>15</sup> 17,<sup>16</sup> and 18 based on the fact that none of these  
20 counts present legally cognizable claims. Instead, Plaintiff cites to case law—primarily  
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22  
23                 <sup>15</sup>In Count 12, Plaintiff cites to a Ninth Circuit case, *Mark H. v. Hamamoto*, 620  
24 F.3d 1090 (9th Cir. 2010), to claim that LCSD acted with deliberate indifference in violating  
25 Section 504, which entitles her to compensatory damages. However, Count 4 specifically  
26 asserts a cause of action under Section 504. Therefore, the Court construes Count 12 as  
27 a legal theory advanced in support of Count 4 and not as a distinct cause of action.  
28

29                 <sup>16</sup>Plaintiff cites Supreme Court case law, *Bd. Of Ed. Of the Hendrick Hudson Cent.*  
30 *Sch. Dist., Weschester Cnty. v. Rowley*, 458 U.S. 176 (1982), to identify the two-prong  
31 test used when determining if a school has violated the requirements of FAPE under  
32 IDEA. Because Count 5 addresses Plaintiff’s claim that LCSD violated IDEA, the Court  
33 construes Count 17 as a legal theory advanced in support of Count 5 and not a distinct  
34 cause of action.

case law from courts other than the Ninth Circuit Court of Appeals<sup>17</sup>—to assert various legal theories as to why Defendant failed to comply with the requirements of IDEA and the Rehabilitation Act as well as theories of recovery under both statutes. The Court agrees with Defendant that none of these counts presents a legally cognizable cause of action. (See ECF No. 32 at 22.)

Therefore, the Court grants summary judgment to Defendant on these eight counts.

#### **IV. MOTION TO AFFIRM<sup>18</sup>**

The original complaint in this action was filed on January 16, 2016. (ECF No. 1). As a result, this Court may address only those claims under Section 504 and IDEA related to the March, April, and May 2015 IEPs that were administratively exhausted on November 16, 2015, when the State Review Officer (“SRO”) issued its Final Decision. (See ECF No. 32-31.)

In Defendant’s Motion to Affirm, they point out that the relevant statute requires that this Court receive the records from the administrative proceedings, 20 U.S.C. § 1415(i)(C), and that the FAC fails to state specifically what portion of the SRO’s Interim Partial Decision and Final Decisions<sup>19</sup> are being appealed or the basis for the appeal (ECF No. 33 at 3-4.) This Court does not have the records from the administrative proceedings that led to Plaintiff’s claims, including records and transcripts relating to the impartial hearing officer’s initial decision on September 17, 2015, the SRO’s Interim Partial Decision on October 30, 2015, and the SRO’s Final Decision on November 16,

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<sup>17</sup>Specifically, Plaintiff cites to case law from the Third Circuit, District of Hawaii, Middle District of Pennsylvania, District of Alaska, District of Maine, the Eighth Circuit, the Western District of Pennsylvania, and a Pennsylvania state court.

<sup>18</sup>The Motion to Affirm addresses only Count 5 of the FAC, in which Plaintiff alleges that LCSD committed violations of IDEA. However, in light of the Supreme Court’s decision in *Fry*, 137 S. Ct. 743 (2017), which was issued after Defendant filed its Motion for Summary Judgment and Motion to Affirm, the Court will also address Count 4 in this section.

<sup>19</sup>The SRO issued an interim partial decision on October 30, 2015, as to the first two issues on appeal. The SRO issued its final decision as to the remaining three issues.

1 2015. For this reason and in light of Plaintiff's pro se status, the Court denies Defendant's  
2 request to affirm the SRO's decisions but does so without prejudice. Defendant is directed  
3 to file copies of the administrative records from each administrative proceeding. Plaintiff  
4 is then directed to file a brief pointing out what portions of the SRO's Interim Partial and  
5 Final Decisions she is appealing and on what grounds, to which Defendant may then  
6 respond.

7 **V. CONCLUSION**

8 The Court notes that the parties made several arguments and cited to several  
9 cases not discussed above. The Court has reviewed these arguments and cases and  
10 determines that they do not warrant discussion as they do not affect the outcome of the  
11 motions addressed in this Order.

12 It is therefore ordered that Lyon County School District's Motion for Summary  
13 Judgment (ECF No. 32) is granted in part and denied in part. It is denied without prejudice  
14 as to Count 4 and is granted as to all other counts.

15 It is also ordered that Lyon County School District's Motion on Plaintiff's Appeal of  
16 Administrative Decisions of Special Education Review Officers (ECF No. 33) is denied  
17 without prejudice pending this Court's review of the relevant administrative records and  
18 supplemental briefs.

19 It is further ordered that Lyon County School District's Motion to Strike (ECF No.  
20 38) is granted. The Clerk is instructed to strike Plaintiff's supplementary pleading (ECF  
21 No. 37) from the record.

22 Defendant has thirty (30) days to file the records from the administrative  
23 proceedings as discussed above. Plaintiff has thirty (30) days from the date the  
24 administrative records are filed to file her opening brief. Defendant has thirty (30) days to  
25 respond. Plaintiff then has fifteen (15) days to file her reply. The opening brief and  
26 response are limited to fifteen (15) pages, and the reply is limited to ten (10) pages.

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1 Plaintiff's failure to file an opening brief within the allocated time period will result  
2 in summary judgment being granted in favor of Defendant on Counts 4 and 5.  
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4 DATED THIS 17<sup>th</sup> day of August 2017.  
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8 MIRANDA M. DU  
9 UNITED STATES DISTRICT JUDGE  
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